LC Copy w Change your of Course at encetnet Agenda Item No. 6

MEMORANDUM

April 2, 1982

TO:

FROM:

County Council

David Jay Frankel, Legislative Counsel

SUBJECT:

Bill 71-81, Collective Bargaining/Police Officers

Action on Bill 71-81 has been scheduled for Tuesday, April 6, 1932. Attached is draft no. 4 of Bill 71-81, which incorporates those amendments agreed to by the Council at its March 8, 1982 worksession.

Two additional amendments have been proposed and have been incorporated into draft 4 of the Bill, for your convenience. They are as follows:

- a. Page 14, line 20, strike "of no longer than three (3) year's duration".
 - b. Page 14, line 23, replace "a collective bargaining" with with "the".
 - c. Page 14, line 23, strike the sentence beginning with "A provision for automatic" in its entirety.
 - d. Page 22, line 3, strike "collective bargaining agreement which contains a".
 - e. Page 22, line 4, after "extension", insert "of a collective bargaining agreement".
 - f. Page 22, line 5, strike "in its entirety" through the end of the sentence.

PURPOSE:

To provide that collective bargaining agreements may not contain automatic renewal provisions. Automatic renewal provisions are rarely found in collective bargaining agreements, and would be incompatible, as a practical matter, with the procedure to petition for certification of a new certified representative. That procedure calls for a petition to be filed during the month of September. The petition drive, therefore, would have to be conducted over the previous summer. The term of a collective bargaining agreement runs from July 1 through June 30 for up to three years, It would be unfair to foreclose a successful petition drive merely by exercising a renewal option after a petition has been filed. The renewal option, if permitted, would have to be exercised prior to the petition drive. This would call for the exercise of a renewal option shortly after the effective date of the collective bargaining agreement, a practice which does not serve a rational purpose.

2. Page 27, line 19, after "employment", insert "provided, that nothing in this article shall preclude an agreement from containing a provision for an agency shop."

To alleviate a concern expressed by the FOP during the last worksession.

DJF/sgh

Attachment: Draft No. 4

Bill no. 71-81
Draft no. & Date: .4 - 3/30/82
Introduced: 11/3/81
Expiration Date \$\frac{13/83}{2}
Enacted:

COUNTY COUNCIL

FOR MONTGOMERY COUNTY, MARYLAND

Nov. Legislative Session 1981

By: Council President at the request of the County Executive

AN ACT to amend Chapter 33, title "Personnel" of the Montgomery County Code 1972, as amended, by amending Subsection 33-63(c) of Section 33-63, title "Definitions", of Article IV, title "Employer - Employee Relations" to provide that police department employees who are represented by a certified employee organization pursuant to Article V of this Chapter shall not be considered an employee under Article IV of this Chapter; by amending Section 33-74, title "Cost of Living Adjustment" to provide that this section shall not apply to an employee of the police department who is represented by a certified employee organization pursuant to Article V of this Chapter; and by adding a new Article V, title "Police Labor Relations", Sections 33-75 through 33-85, to provide for a policy statement, definitions to be used in the Article, creation of a permanent umpire in order to administer and implement certain provisions of the Article, certain employee rights, the selection, certification, and decertification procedures, subjects



which would be appropriate for collective bargaining, subjects which would not be appropriate for collective which would not be appropriate for collective whites accepted TO bargaining, impasse procedures, prohibited employer and employee practices, certain provisions concerning strikes and lockouts, use of official time of employees, and the effect of prior enactments.

Be It Enacted by the County Council for Montgomery County, Maryland that -



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Sec. 1. Subsection 33-63(c) of Section 33-63, title
"Definitions" of Article IV, title "Employer-Employee Relations"
of Chapter 33, title "Personnel", of the Montgomery County Code
1972, as amended, is hereby amended, to read as follows:
Sec. 33-63. Definitions.

* * *

- (c) Employee. Any county merit system employee working on a continuous full-time, career or part-time, career basis, eligible to be included in a unit of recognition except for the following:
 - (1) Confidential aides to elected officials:
 - (2) All non-merit system employees;
 - (3) All heads of principal departments, offices and agencies;
 - (4) Deputy or assistant department heads;
 - (5) Employees providing direct staff or administrative support to the director of the department, or deputy or assistant directors within the director's immediate office;
 - (6) Employees who report directly to or whose immediate supervisor is the county executive, county council, county council members or the chief administrative officer and the principal aides to the foregoing:
 - (7) Employees of the office of the county attorney;
 - (8) Employees of the office of budget and research;
 - (9) Employees of the office of employee relations;
 - (10) Employees of the personnel office;
 - (11) Employees of the personnel board;
 - (12) Heads of the following constituent offices, divisions and sections in the department of transportation existing at the time of

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enactment of this bill and positions carrying
a similar degree of personnel management
responsibilities in other departments and
offices as determined by the chief administrative
officer:

Director's office, office of the right-of-way acquisition, office of administrative services, office of transportation planning, division of transportation engineering, sub-division development section, design section, construction section, division of traffic engineering, traffic planning and survey section, traffic operations section, division of operations, TESS Minibus, highway maintenance section, equipment section and division of parking lot districts.

- in Section 33-76 of this Chapter, who is
 represented by a certified employee organization
 pursuant to the provisions of Article V, title
 "Police Labor Relations" of this Chapter.
- Sec. 2. Section 33-74, title "Cost of Living Adjustment", of Article IV, title "Employer Employee Relations", of Chapter 33, title "Personnel" of the Montgomery County Code 1972, as amended, is hereby amended, by adding a new Subsection (c), to read as follows:

Sec. 33-74. Cost of living adjustment.

(a) The county executive shall provide as a part of the annual recommended operating budget for the county government sufficient funds to implement the cost of living adjustment required by this section. The council shall accord one of the highest priorities to the full funding of the cost of living



1 adjustment, shall fund fully the seventy-five percent of 2 Consumer Price Index cost of living adjustment unless reasons 3 are given for not doing so, and shall make a finding in the 4 budget resolution as to the extent to which full funding is 5 achieved. Unless otherwise provided in the approved budget resolution which includes a finding that implementation of the 6 7 full amount of the adjustment would necessitate substantial lay-offs of personnel or result in other widespread hardship to county government employees, the chief administrative 9 officer shall adjust the uniform salary plan for all classified 10 employees of the county government beginning the first pay 11 period on or after July 1 of each year by an amount not less 12 than seventy-five percent of the change in the Consumer Price 13 Index for all urban consumers in the Washington, P.C. area, 14 although pay grades one through four of the uniform salary plan 15 to which minimum wage and certain seasonal employees are 16 assigned will be adjusted by changes in the minimum wage rates 17 and salary surveys to determine the competitiveness of such 18 salaries. The percentage change shall be based on the latest 19 published index for the calendar year preceding the fiscal year 20 in which the adjustment is to be paid. 21

The chief administrative officer may adjust the uniform salary plan in excess of the base percentage of seventy-five percent, provided funds are available and approved by the county council for such purpose.

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- (b) Notwithstanding the provisions in (a) above, for FY-82 only the following salary controls shall apply:
 - Salary maxima of grades 5 through 31 will be adjusted by the full cost-of-living granted by the County Council.
 - 2. The salary maximum for grade 40 shall be \$70,000.00.



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- 3. The salary maxima for grades 32 through 39 shall be adjusted by the Chief Administrative Officer so that the dollar difference between the salary maxima of grades 31 through 40 is the same.
- will be adjusted by the full cost-of-living granted by the County Council to the extent that such salary adjustment does not exceed the maximum of the employee's grade.
- 5. The salaries for merit employees in grades 37 through 39 will be adjusted by the full cost-of-living granted by the County Council only to the extent that such salary adjustment does not exceed the maximum of the employee's grade.
- 6. The cost-of-living adjustment to the salaries of non-merit employees shall be determined by the County Executive but shall not exceed the costof-living granted merit employees.
- 7. No employee's salary is to be reduced below its level as of June 30, 1981 as a result of implementation of the provisions contained in paragraphs 1-6 above.
- (c) The provisions of this section shall not apply to an employee of the police department, as defined in Section 33-76 of this chapter, who is represented by a certified employee organization pursuant to the provisions of Article V, Title "Police Labor Relations" of this chapter.
- Sec. 3. Chapter 33, title "Personnel" of the Montgomery County Code 1972, as amended, is hereby amended by adding a new Article V, title "Police Labor Relations", Sections 33-75 through 33-85, to read as follows:



ARTICLE V. POLICE LABOR RELATIONS.

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Sec. 33-75. DECLARATION OF POLICY.

It is the public policy of this County, pursuant to Charter Section 510, enacted as a result of citizen initiative, and purpose of this Article to promote a harmonious, peaceful, and cooperative relationship between the County government and its police employees and to protect the public by assuring, at all times, the responsive, orderly, and efficient operation of the police department. Since unresolved disputes in the police service are injurious to the public and to police employees as well, adequate means should be provided for preventing such unresolved disputes and for resolving them when they occur. To that end, it is in the public interest that police employees have the opportunity to bargain collectively OVER WAGES, HOURS, AND OTHER TERMS AND CONDITIONS OF EMPLOYMENT through a representative of their choice or to refrain therefrom; and that any collective bargaining between the County government and a representative of those police employees be done in good faith with no interference with the orderly process of government and furthermore, that the-results of AGREEMENTS REACHED THROUGH collective bargaining be implemented.

It is also recognized however, that police employee organizations AND THE COUNTY GOVFRIMENT FACH possess substantial means by which they may initiate governmental actions regarding the wages, hours, and working conditions of employees they-represent-or-seek-to-represent. Consequently, in order to preserve the-delicate AN APPROPRIATE balance between labor and management in the police service, the Council hereby declares that collective-bargaining-may be ONCE A REPRESENTATIVE HAS BEEN voluntarily selected COLLECTIVE BARGAINING SHALL BE UTILIZED in place of, but not



in addition to existing means of initiating governmental action as to those subjects which are defined as appropriate for collective bargaining in this Article.

Sec. 33-76. DEFINITIONS.

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When used in this Article:

"Agency Shop" means a provision in a collective bargaining agreement requiring, as a condition of continued employment, that bargaining unit employees pay a service fee not to exceed the monthly membership dues uniformly and regularly required by the employee organization of all of its members. An agency shop agreement shall not require the payment of initiation fees, an assessment, fines or any other collections or their equivalent, as a condition of continued employment.

To "bargain collectively" means to meet at reasonable times and places and to negotiate in good faith with respect to appropriate subjects as set out in subsection 33-80(a) of this Article.

"CERTIFIED REPRESENTATIVE" MEANS AN EMPLOYEE ORGANIZATION SELECTED IN ACCORDANCE WITH THE PROCEDURES OF THIS CHAPTER TO REPRESENT THE UNIT.

"Employee" means any police officer in the classification of Master Police Officer I, Master Police Officer II,
Police Officer I, Police Officer II, Police Officer III,
and Police Officer Candidate, or equivalent non-supervisory
classifications, but not those in the classification of Police
Sergeant or any equivalent or higher classification.

"Employer" means the County Executive and his designees. .

"Employee Organization" means any organization which admits to membership employees and which has as a primary purpose the representation of such employees in collective bargaining, and includes any person acting as an officer, representative, or agent of said organization. SUCH ORGANIZATION SHALL NOT APMIT TO MEMBERSHIP ANY PERSON OTHER THAN LAW PREOREMENT OFFICERS.



"Lockout" means any action taken by the employer to interrupt or prevent the continuity of work properly and usually performed by the employee for the purpose and with the intent of either coercing the employees into relinguishing rights guaranteed by this Article or of bringing economic pressure on employees for the purpose of securing the agreement of their certified representative to certain collective bargaining terms.

"Mediation" means an effort by an impartial third party confidentially to assist in resolving, through interpretation, suggestion, and advice, a dispute arising out of collective bargaining between the employer and the certified representative.

"Strike" means the A CONCERTED failure to report
for duty, ex-the absence, frem-ene-s-position, or the
stoppage of work, or the abstinence in whole or in part
from the full AND faithful, er-proper performance
of the duties of employment with the employer, or
deviation from normal or proper work duties or activities,
where any of the preceding are done in a concerted
manner for the purpose of inducing, influencing, or coercing
the employer in the determination, implementation, interpretation, or administration of terms or conditions of employment
or of the rights, privileges, or obligations of employment
or of the status, recognition or authority of the employee
or an employee organization.

'UNIT' means all employees.

Sec. 33-77. PERMANENT UMPIRE.

(a) There is hereby created the position of Fermanent Umpire, so as to provide for the effective implementation and $\frac{733-80\,(c)\,(2)}{33-82}$ administration of Sections 33-79/and 33-82 of this Article concerning Selection and Certification of Employee

DISACREMENT OVER OBLIGATION TO BARGAIN COLLECTIVELY
Organization/and Prohibited Practices. The Permanent Umpire
shall exercise the following powers and perform the following
duties and functions:

- (1) To adopt, amend, and rescind, from time to time, such rules, regulations and procedures for the implementation and administration $\frac{33-80(c)(2)}{\sqrt{23}}$ of Sections 33-79/and 33-82 as are consistent with this Article;
- (2) To request from the employer or any employee organization, and the employer or such organization may at its discretion provide, such relevant assistance, service and data as will enable the Permanent Umpire to properly carry out his functions;
- (3) To hold hearings and make inquiries, to administer oaths and affirmations, examine witnesses and documents, take testimony and receive evidence, compel by issuance of subpoenas the attendance of witnesses 7-not including-elected-County-officials, and the production of relevant documents;
- (4) To hold and conduct elections for unit certification or decertification pursuant to the provisions of this Article and to issue said certification or decertification;
- as provided in this Article charges of engaging in prohibited practices. However, if the employer and a certified representative have negotiated a valid grievance procedure the Permanent Umpire must defer to that procedure



for the resolution of disputes properly submissible to the procedure absent a showing that such deferral will result or has resulted in the application of principles repugnant to this Article. Furthermore, the Permanent Umpire shall defer to state procedures in those matters which are governed by the Law Enforcement Officers Pill of Pights, Article 27, Sections 727, et seq., Annotated Code of Maryland;

- (6) To obtain any necessary support services and make necessary expenditures in the performance of duties to the extent provided for these purposes in the annual budget of Montgomery County; and
- (7) To exercise any other powers and perform any other duties and functions as may be specified in $\frac{33-80(c)(2)}{33-80}$ Sections 33-79/and 33-82 of this Article.
- (b) The Permanent Umpire shall be appointed by the County Executive, with the confirmation of the County Council, shall serve for a term of five (5) years and shall be eligible for reappointment PROVIDED HOWEVER THAT THE PERMANENT UMPIRE SHALL NOT BE REAPPOINTED IF DURING THE PERIOR PETWEEN 60 DAYS AND 30 DAYS PRIOR TO THE EXPIRATION OF HIS TERM THE CERTIFIED REPRESENTATIVE FILES A WRITTEN OPJECTION TO SUCH REAPPOINTMENT WITH THE COUNTY EXECUTIVE. The Permanent Umpire shall be a person with experience as a neutral in the field of labor relations and shall not be a person who, on account of vocation, employment or affiliation can be classed as a representative of the interests of the employer or any employee organization.

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 (c) The Permanent Umpire shall be paid a per diem fee as set forth by contract with the County and shall be reimbursed for necessary expenses.

Sec. 33-78. EMPLOYEE RIGHTS.

- (a) Employees shall have the right:
 - (1) To form, join, support. contribute to, or participate in, or to refrain from forming, joining, supporting, contributing to, or participating in, any employee organization or its lawful activities; and
 - (2) To be fairly represented by their certified representative, if any.
- (b) The Employer shall have the duty to extend to the certified representative the exclusive right to represent the employees for the purposes of collective bargaining including the orderly processing and settlement of grievances as agreed by the parties.
- (c) A certified representative shall serve as the bargaining agent for all employees and shall have the duty to represent fairly and without discrimination all unit employees without regard to whether the employees are or are not members of the employee organization or are paying dues or other contributions to it or participating in its affairs, provided, however, that it shall not be deemed a violation of this duty for a certified representative to seek enforcement of an agency shop provision in a valid collective bargaining agreement.
- (d) The right of the certified representative to receive membership dues deductions or agency shop provisions shall be determined through negotiations, unless the authority to negotiate such provisions has been suspended



under Section 33-84. No collective bargaining agreement may include a provision requiring membership in, participation in the affairs of or contributions to an employee organization other than an agency shop provision.

Sec. 33-79. SELECTION, CERTIFICATION AND DECERTIFICATION PROCEDURES.

THE CERTIFICATION OR DECERTIFICATION OF AN EMPLOYEE

(a) Procedures for determining the sertified representation as the UNIT'S REPRESENTATIVE FOR THE PURPOSE OF COLLECTIVE SENTATIVE for the unit may be initiated in accordance with BARGAINING SHALL BE INITIATED IN ACCORDANCE WITH THE FOLLOWING PROCEDURES:

- (1) Any employee organization seeking certification SHALL as representative of the unit may/file a petition stating its name, address, and its desire to be certified with the Permanent Umpire, and shall transmit forthwith a copy of such, not including the names of the supporting employees, to the employer. Said petition must contain the uncoerced signatures of thirty percent (30%) of the employees within the unit signifying their desire to be represented by the employee organization for purposes of collective bargaining.
- (2) Where an employee organization has been certified, an employee within the unit may file a petition with the Permanent Umpire and shall transmit forthwith a copy of such to the employer and the certified representative, not including the names of the supporting employee for decertification of the certified representative. The petition must contain the uncoerced signatures of at least thirty percent (30%) of the employees within the unit alleging that the employee organization



presently certified is no longer the choice of the majority of the employees in the unit.

- (3) The employer may file a petition with the

 Permanent Umpire seeking an election for certification of an employee organization or, where
 an employee organization is so certified,
 to cause decertification of the representative
 where the employer has reason to believe
 that the certified representative is not or is no
 longer the choice of the majority of the employees
 of the unit, and shall transmit a copy of such
 to the employee organization seeking to obtain
 or retain certification.
- (4) Petitions may be filed between May 1, 1982, and June 30, 1982. Thereafter, petitions may be filed between September 1 and September 30, of any year, but no sooner than 22 months following an election held pursuant to this section.
- (5) If a lawful collective bargaining agreement

 of no longer than three (3) year's duration is

 in effect, no petition shall be entertained

 unless filed during September of the final year

 A COLLECTIVE PARCATION.

 Of (and agreement. 1 PROVIDED FOR AUTOMATIC
 REMEMBER SIMIL NOT PREVENT AN ACREEMENT PROVIDED

 BARRING A PRETITION IP THE REMEMBER COURTS

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(6) If, during the period of May 1, to June 30, 1982, a petition is filed by the incumbent representative of unit employees certified under the Employer/Employee Relations Article of this Chapter, and no other employee organization files a valid petition, that incumbent certified representative shall be certified without an election, provided it produces evidence, acceptable to the Permanent Umpire, of majority representation.

- (b) If the Permanent Umpire determines that a petition is properly supported and timely filed, the Permanent Umpire shall cause an election of all eligible employees to be held within a reasonable time, but no later than October 20 of that year, to determine if and by whom the employees wish to be represented, as follows:
 - (1) All elections shall be conducted under the supervision of the Permanent Umpire and shall be conducted by secret ballot at such time and place as the Permanent Umpire may direct. The Permanent Umpire may select and retain services of an agency of the State of Maryland, or similarly neutral body to assist in conducting the election.
 - (2) The election ballots shall contain, as choices to be made by the voter, the names of the petitioning or certified employee organization, the name or names of any other employee organization showing written proof at least ten (10) days before the election of at least ten percent (10%) representation of the



- employees within the unit, and a choice that the employee does not desire to be represented by any of the named employee organization(s).
- (3) The employer and each party to the election may be represented by observers selected in accordance with such limitations and conditions as the Permanent Umpire may prescribe.
- (4) Observers may challenge for good cause the eligibility of any person to vote in the election. Challenged ballots shall be impounded pending either agreement of the parties as to the validity of such challenge or the Permanent Umpire's decision thereon, unless the number of challenges is not determinative, in which CHALLENGED latter event the/ballot(s) shall be destroyed.
- (5) After the polls have been closed, the valid ballots cast shall be counted by the Permanent Umpire in the presence of the observers.
- and serve upon the employer and each of the parties a report certifying the results of the election. If, and only if, an employee organization has received the votes of a majority of the employees who voted, the Permanent Umpire shall certify the employee organization so elected as the exclusive agent. If no employee organization has received the votes of a majority of the employees, the Permanent Umpire shall certify no representative, No run off

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OF THE EMPLOYEES DO NOT VOTE FOR NO REPRESENTATION, A RUN-OFF ELECTION SHALL BE CONDUCTED.
THE RUN-OFF ELECTION SHALL CONTAIN THE TWO
CHOICES WHICH RECEIVED THE LARGEST AND SECOND
LARGEST NUMBER OF VOTES IN THE OFFIGINAL FLECTION.

(c) The aforesaid certification of results shall be final unless, within seven (7) days after service of the report and certification, the employer or any other party serves on all parties and files with the Permanent Umpire objections to the election. Objections shall be verified and shall contain a concise statement of facts constituting the grounds thereof. The Permanent Umpire shall investigate the objections and, if substantial factual issues exist, the Permanent Umpire shall hold a hearing thereon. Otherwise, the Permanent Umpire may determine the matter without hearing. The Permanent Umpire may invite, either by rule or by ad-hos invitation, written or oral argument to assist in determination of the merits of the objections. If the Permanent Umpire finds that the election was conducted in substantial conformity with this CONFIRM THE Article, the Permanent Umpire shally make final that certification initially issued. If the Permanent Umpire finds that the election was not held in substantial conformity with this Article, the Permanent Umpire shall cause another election to be held pursuant to the provisions of this section.

- (d) The cost of conducting an election shall be paid by the County.
- (e) Voluntary recognition is prohibited under this Article, and no certification may be issued without an election except as provided for in subsection 33-79(a)(6).

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(a)	Upon	cer	tifi	cation	n of	an	empl

(a) Upon certification of an employee organization, as provided in Section 33-79, the employer and the said certified representative shall have the duty, through their designees, to bargain collectively with respect to those subjects as follows:

- (1) Salary and wages, provided however that salaries and wages shall be uniform for all employees in the same classification.
- (2) Pension and retirement benefits for active employees, out y
- (3) Employee benefits such as, but not limited to, insurance, leave, holidays, AND vacation
- (4) Hours and working conditions, INCLUDING THE AVAILABILITY AND USE OF PERSONAL PATROL VEHICLES.
- AND USE OF PERSONAL PATROL VEHICLES.

 (5) Provisions for the orderly processing and settlement of grievances concerning the interpretation and implementation of the collective bargaining agreement, which may include binding third party arbitration, AND PROVISIONS FOR EXCLUSIVITY OF FORUM.

 THE GRIEVANCE PROVISIONS OF ANY COLLECTIVE.

 BARCAINING AGREEMENT, NOTWITHSTANDING THE PROVISIONS OF SECTION 33-12(b) OF THIS CHAPTER, CHALL BE THE EXCLUSIVE MEANS OF PROCESSING.

ENUMERATED IN SECTION 33-80(a) OR ANY MATTER ENUMERATED IN SECTION 33-80(b) AND (c), APOUT WHICH THE PARTIES HAVE VOLUNTARILY BARCAINED

CRIEVANCES CONCERNING ANY SUPJECT MATTER

- -DURING-THE BARCAINING-IMMEDIATELY PRIOR TO
- THE CURRENT CONTRACT.

 (6) MATTERS AFFECTING THE HEALTH AND SAFETY OF EMPLOYEES.
- (7) THE EFFECT ON EMPLOYEES OF THE EMPLOYER'S EXERCISE OF RIGHTS ENUMERATED IN SUB-SECTION (b) HEREOF.

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1	to the toriowing subjects shall not be the subject
2	of collective bargaining.
3	-(1) Pensions OF or any other matter related to
4	retired persons WHO PAVE RETERPE.
5	-(2) Recruitment, selection, appointment, testing,
6	promotion, ANP position classification, or any
7	other-rule-or-action-of-the-employer-based
8	en-merit-principles.
9	-(3) Any matter which /rs the subject of state law
10	including, but not limited to, the Law
11	Enforcement Officers Pill of Pights, Article
12	-27, Sections 727, et seg., Annotated Code of
13	-Maryland-
14	(4) Any matter which would impair the rights of the
15	(b) employer as set forth/in subsection 33-80(c).
16	Employer Rights.
17	This Article and any agreement pursuant hereto shall
18	not impair the right and responsibility of the employer: BUDGET AND
19	(1) To determine the overally mission of the employer
20	and any agency of County government;
21	AEINSERT (2) To maintain and improve the reflicionary of
22	(1) (8) AND
23	(3)(1) 13) To determine the services to be rendered the
24	operations to be performed and the technology
25	()(3) to be utilized; ORGANIZATIONAL STRUCTURE,
26	To determine the overall/methods, processes,
27	means, job classifications or personnel by which
28	operations are to be conducted and to prescribe.
29	-and-restrict the utilization of uniforms,
30	wohicles, and equipment OTHER THAN PERSONAL
31	- PATROL VEHICLES. AND THE LOCATION OF FACILITIES.
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1	(145)	TO direct or supervise empl ees; TO HIRE, SELECT AND ESTABLISH THE STANDARDS GOVERNING
2	(b)/ (b)	To suspend, discipline or discharge employees PROMOTION OF EMPLOYEES AND TO CLASSIFY POSITIONS;
3		SUBJECT TO APPLICABLE LAW,
4	(7)	To transfer, assign, schedule, retain, layoff,
5	(z) (x)	or recall amployees:
6	(T)/-10>	To relieve employees from duties because of
7		lack of work or funds, or under conditions
8		when the employer determines continued work
9	(8)	would be inefficient or nonproductive;
10	(")/40	To make and enforce rules and regulations not $$\operatorname{THIS}$\ LAW\ OR$$
11		inconsistent with a collective bargaining
12		agreement AND APPLICAPLE DAW;
13	(10)	To take whatever other actions may be necessary
14		to carry out the wishes of the public not
15		cthorwise specified herein or limited by a
16	(9/28)	collective bargaining agreement; or
17	(11)	To take actions to carry out the mission of
18	1000	government in situations of emergency. TO TRANSFER, ASSIGN AND SCHEDULE EMPLOYEES.
19	(c) NOTHING	THE CONSTRUENCE OF THE PROPERTY OF THE PROPERT
	DISCRETION OF T	HE EMPLOYER VOLUNTARIES TO DISCUSS EXERCISE OF ANY OF THE
21 ^{OF}	ITS EMPLOYEES AN	SET FORTH IN SUB-SECTION 33-80(b) ABOVE, BUT SUCH MATTERS
2 2 EN	UMERATED RIGHTS S	CT TO BARGAINING.
2.3_SH		Phing-contained-in-this-Article-shall-be-construed
24	to-limit-the-	-discretion-of-the-employer-voluntarily-to-confer
25	with-any-or-a	-ll-of-its-employees-in-the-process-of-developing
26	policies-to-e	£feotuate-or-implement-any-of-the-enumerated
27	rights-set-fo	rth-in-subsection-33-8ffc}r-abover
28		
29	(1) NOT	WITHSTANDING ANY OTHER PROVISION OF THIS LAW,
30		VOLUNTABILY BARGAIN APOUT ANY MATTER FRUMER-
31		3-80(b) AND OR THE FEFECTS UPON EMPLOYEES OF OR BOTH
32		ERCISE OF ANY RIGHTS LISTED IN SECTION 33-80(c).
33	OR I	EMPLOYER DOES ACREE TO PARCAIN ABOUT ANY OF THE EFFECTS
_ABO	VE-MATTERS/ AN	D AN ACREEMENT IS REACHED, THAT ACREEMENT SHALL
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1 BE INCORPORATED IN THE COLLECTIVE BARGAINING AGREEMENT. MATTER OR EFFECT 2 EMPLOYER'S ELECTION TO BAPCAIN ABOUT N-PROPOSAL SHALL NOT CON-3 STITUTE A WAIVER OF THE EMPLOYER'S RIGHT NOT TO BARCAIN APOUT OR EFFECT THE SUBJECT MATTER THEREOF UPON EXPIRATION OF ANY ACREFMENT 5 REACHED. NOTWITHSTANDING THE EMPLOYER'S ELECTION TO BARCAIN, AN AGREEMENT ON THE MATTER OR EFFECT THE MATTER OR EFFECT ABSENT A PROPOSAL AS SET FORTH ABOVE; SUCH PROPOSAL STALL NOT 6 7 BE INCLUDED IN EITHER PARTY'S SUBMISSION OF A FINAL OFFFR TO 8 THE IMPASSE NEUTRAL. 9 (2) IN THE EVENT THE EMPLOYER AND THE CERTIFIED 10 REPRESENTATIVE DISAGREE OVER WHETHER FITHER IS OPLICATED TO 11 BARGAIN OVER ONE OR MORE CONTRACT PROPOSALS UNDER THIS LAW, 12 THAT DISAGREEMENT SHALL BE SUBMITTED UPON THE PETITION OF 13 EITHER PARTY TO THE PERMANENT UMPIRE WHO SHALL RESOLVE THE 14 DISPUTE AS PROMPTLY AS POSSIBLE AND AFTER SUCH EXPERITIOUS 15 PROCEEDINGS AS THE PERMANENT UMPIRE PERMS APPROPRIATE IN THE CIRCUMSTANCES. THE PETITION SHALL STATE THE ISSUE OR ISSUES 16 TO BE RESOLVED AND SHALL BE ACCOMPANIED BY A WRITTEN STATE-17 MENT OF THE REASONS WHY THE PETITIONING PARTY PPLIFVES THE 18 19 MATTER IS OR IS NOT BARGAINABLE. THE DECISION OF THE PERMA-20 NENT UMPIRE SHALL BE BINDING UPON THE PARTIFS. FAILURE TO SUBMIT A PETITION PURSUANT TO THIS SURSECTION SHALL NOT PRF-21 CLUDE A PARTY FROM FILING AN UNFAIR LABOR PRACTICE CHARCE 22 PURSUANT TO SECTION 33-82. 23 /(e) Collective bargaining shall commence no later than 24 November 1, preceding the beginning of a fiscal year for which 25 there is no contract between the employer and the certified 26 representative and shall be concluded on January 20. The 27 resolution of an impasse in collective bargaining shall be 28 29 30 31 32



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completed by February 1. These time limits may be waived only by prior written consent of the parties.

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OF A COLLECTIVE BARGAINING AGREEMENT provision for automatic renewal or extension shall be void. the consent of both parties. No agreement shall be valid if it extends for less than one year or for more than three years. All agreements shall become effective July 1 and end on June 30.

/(g) Any collective bargaining agreement shall become effective only after ratification of the agreement by the public employer and the CERTIFIED REPRESENTATIVE employees-in-the-bargaining-unit, except as provided in subsection 33-81(b)(7). A certified representative may provide its own rules for ratification procedures. # but-such-rules-shall-be-consistent-with-the-certified representativels-duty-of-fair-representation--- Any terms of a collective bargaining agreement which purport to restrict the rights of management and of the public as contained in subsection 33-80(c) of this Article or which concern those subjects set forth in subsection 33-80(b) shall be null and void and wholly unenforceable.

/(h) A ratified agreement shall be binding on the employer and the certified representative, AMP SHALL BF RF-DUCED TO WRITING AND EXECUTED BY BOTH PARTIES. Any term or condition thereof which requires an appropriation of funds or enactment, repeal or modification of a County law shall be timely submitted to the County Council by the employer and the employer shall make a good faith effort to have such term or condition implemented by Council action.but-the

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ON OR BEFORE APRIL 25, THE COUNTY COUNCIL SHALL IMPICATE, BY A MAJORITY OF FOUR (4) VOTES, ITS INTENTION TO APPROPRIATE OR OTHERWISE IMPLEMENT THE AGREEMENT, OR ITS INTENTION NOT TO DO SO, AND SHALL STATE ITS REASONS FOR ANY INTENT TO REJECT ANY PART OR PARTS OF THE AGREEMENT. IN THE EVENT THE COUNCIL INDICATES ITS INTENTION TO REJECT, IT SHALL DESIGNATE A REPRE-SENTATIVE TO MEET WITH THE PARTIES AND PRESENT THE COUNCIL'S VIEWS IN THEIR FURTHER NEGOTIATIONS. THIS REPRESENTATIVE SHALL ALSO PARTICIPATE FULLY IN STATING THE COUNCIL'S POSITION IN ANY ENSUING IMPASSE PROCEDURE. THE PARTIES SHALL THERFAFTER MEET AS PROMPTLY AS POSSIBLE IN AN ATTEMPT TO NEGOTIATE AN AGREEMENT ACCEPTABLE TO THE COUNCIL. EITHER OF THE PARTIFS MAY INITIATE THE IMPASSE PROCEDURE SET FORTH IN SECTION 33-81. THE RESULTS OF THE NEGOTIATION OR IMPASSE PROCEDURE SHALL BE SUBMITTED TO THE COUNCIL ON OR BEFORE MAY 10. ANY agreement shall provide either for automatic reduction or elimination of such conditional WAGE AND/OR benefits ADJUSTMFNTS if the Council fails to take such action or if funds are not appropriated or if a lesser amount is appropriated. Sec. 33-81. IMPASSE PROCEDURE. (a) Prior to November 10 of any year in which the employer and a certified representative bargain collectively, they shall choose an Impasse Neutral either by agreement or through the processes of the American Arbitration Association. The Impasse Neutral shall be required to be available during the period from January 20 to February 1. Fees/and expenses OF THE IMPASSE NEUTRAL be shared equally by the employer and the certified

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representative. 28

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- (b) (1) During the course of collective hargaining either party may declare an impasse and request the services of the Impasse Neutral.

 If the parties have not reached agreement by January 20, an impasse shall be deemed to exist.
 - (2) Whenever an impasse has been reached, the dispute shall be submitted to the Impasse Neutral. The Impasse Neutral shall attempt mediation by bringing the parties together voluntarily under such favorable auspices as will tend to effectuate the settlement of the dispute.
 - (3) If the Impasse Neutral, in the Impasse Meutral's sole discretion, finds that the parties are at a bona fide impasse, the Impasse Meutral shall require each party to submit a final offer which shall consist either of a complete draft of a proposed collective bargaining agreement or a complete package proposal, as the Impasse Neutral shall choose. If only complete package proposals are required the Impasse Neutral shall require the parties to jointly submit a memorandum of all items previously agreed upon.
 - ..(4) The Impasse Neutral may, in the Impasse Neutral's discretion, require the parties to submit evidence or make oral or written argument in support of their proposals. The Impasse Neutral may hold a hearing for this purpose at a time,

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date,	and	place	selecte	ed by	the	Impa	asse	
Neutra	al.	Said	hearing	shall	not	be	open	to
the pu	ublic	:.						

- (5) On February 1 or prior thereto, the Impasse

 Neutral shall select, as a whole, the mest MORE

 reasonable, in the Impasse Neutral's judgment,

 of the final offers submitted by the parties.

 The Impasse Neutral may take into account only
 the following factors:
 - a. Past collective bargaining contracts
 between the parties including the past
 bargaining history that led to such
 contracts, or the pre-collective
 bargaining history of employee wages, hours,
 benefits, and working conditions.
 - b. Comparison of wages, hours, benefits, and conditions of employment of similar employees of other public employers IN THE WASHINGTON METROPOLITAN ARFA AND in Maryland.
 - c. Comparison of wages, hours, benefits, and conditions of employment of other employees of Montgomery County.
 - d. Wages, benefits, hours, and other working conditions of similar employees of private employers in Montgomery County.
 - e. .The interest and welfare of the public.
 - f. The ability of the employer to finance economic adjustments and the effect of the adjustments upon the normal standard of public services by the employer.

1	(6)	The Impasse Neutral shall not compromise or
2		alter the final offer that he selects.
3		Selection of an offer shall be based on the
4		contents of that offer. No consideration shall $\dot{}$
5		be given to, nor shall any evidence or argument
6		be received concerning the history of collective
7		bargaining in this immediate dispute, including
8		offers of settlement not contained in the offers
9	· •	submitted to the Impasse Neutral. However,
10		the Impasse Neutral shall consider all previously
11	•	agreed upon items integrated with the specific
12		disputed items to determine the single most
13		reasonable offer.
14	(7)	The offer selected by the Impasse Meutral,
15		integrated with the previous agreed upon items,
16		shall be deemed to represent the final agreement
17	,	between the employer and the certified repre-
18		sentative, without the necessity of ratification
19		by the parties, and shall have the force and
20		effect of a contract voluntarily entered into
21	•	and ratified as set forth in subsection $33-80(h)$.
22	•	above. The parties shall execute such agreement.
23	Sec. 33	-82. PROHIBITED PRACTICES.
24	(a) The	e employer or its agents or representatives
25	are prohibited	from:
26	.(1)	Interfering with, restraining, or coercing
27		employees in the exercise of any rights granted
28		to them under the provisions of this Article7
29	-	provided-that-the-discussion-of-any-matter,
30		argumenty-or-opiniony-or-the-dissemination
31		thereof,-whether-orally,-in-writing-or-otherwise



Ţ		Shall_pot_constitute-ex-be-evidence-of
2		prehibited-practice-under-any-of-the-provisions
3		of-this-Article-nor-be-grounds-for-invalidating
4		any-election-conducted-under-this-Articleif
5		such-discussion-or-dissemination-contains-no
6		threat-of-reprisel-or-promise-of-benefit;
7	(2)	Dominating or interfering with the formation or
8		administration of any employee organization, or
9		contributing financial or other support to it,
10		pursuant to contract or otherwise; provided that
11		the employer and a certified representative may
12		agree to and apply a membership dues deduction
13		provision AS PROVIDED HEREIN AND TO REASONABLE
14	•	USE OF COUNTY FACILITIES FOR COMMUNICATING WITH
15		EMPLOYEES;
16	(3)	Encouraging or discouraging membership in any
17		employee organization by discrimination in
18		regard to hiring, tenure, or other wages, hours
19 20	ARTICLE SHALL PRECLUDE AN	or conditions of employment PROVIDED THAT NOTHING IN THIS AGREEMENT FROM CONTAINING A PROVISION FOR AN AGENCY SHOP; Discharging or discriminating against a public
21		employee because he has filed charges, given
22		testimony or otherwise lawfully aided in the
23		administration of this Article;
24	(5)	Refusing to bargain collectively with a certified
25		representative;
26	(6)	Refusing to reduce to writing or refusing to
27		sign a bargaining agreement which has been
28		agreed to in all respects;
29	(7)	Refusing to process or arbitrate a grievance
30		if required under a grievance procedure contained
31		in a collective bargaining agreement;
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1	(8)	DIRECTLY OR INDIRECTLY OPPOSING THE APPROPRIA-
2	TION OF FUNDS	OR THE ENACTMENT OF LEGISLATION BY THE COUNTY
3	COUNCIL TO IMP	LEMENT AN AGREEMENT REACHED BETWEEN THE EMPLOYER
4	AND THE CERTIF	IED REPRESENTATIVE PURSUANT TO THIS ARTICLE.
5	(9)	ENGAGING IN A LOCKOUT OF EMPLOYEES.
6	(b) Em	ployee organizations,/their agents, or-
7	représentative	s and employees, are prohibited from:
8	10, (1)	Interfering with, restraining, or coercing
9		the employer or employees in the exercise
10		of any rights granted under this Article;
11	(2)	Restraining, coercing, or interfering with
12		the employer in the selection of its
13		representatives for the purposes of collective
14		bargaining or the adjustment of grievances;
15	(3)	Refusing to bargain collectively with the
16		employer if such employee organization is the
17		certified representative;
18	(4)	Refusing to reduce to writing or refusing to
19		sign a bargaining agreement which has been
20		agreed to in all respects;
21	. (5)	Hindering or preventing, by threats OF VIOLENCE,
22		intimidation, force, or coercion of any kind
23 .		the pursuit of any lawful work or employment
24		by any person, public or private, or obstructing
25		or OTHERWISE UNLAWFULLY interfering with the
26	***	entrance to or egress from any place of employment,
27	•	or obstructing or UNLAWFULLY interfering with
28		the free and uninterrupted use of public roads,
29		streets, highways, railways, airports, or other
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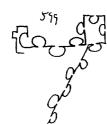


1		ways of travel or conveyance by any person,
2		public or private;
3	(6)	Hindering or preventing by threats, intimidation
4		force, coercion, or sabotage, the obtaining, use
5	•	or disposition of materials, supplies, equipment
6		or services by the employer;
7	(7)	Taking or retaining unauthorized possession of
8		property of the employer,-public-or-private,-or
9		engaging-in-any-effert-to-interfere-with
10		production,-functions,-er-services-ef-an
11		employer,-public-or-private, or refusing to
12		do work or use certain goods or materials as
13		lawfully required by the employer;
14	(8)	Forcing or requiring any THE employer to assign
15		particular work to employees in a particular
16		employee organization or classification rather
17		than to employees in another employee
18		organization or classification;
19	(9)	Causing or attempting to cause the employer
20		to pay or deliver or agree to pay or deliver
21		any money or other thing of value, in the
22		nature of an exaction, for services which are
23		neither performed OR to be performed or which
24		are-net-productive-or-net-desired-te-be
25		performed-by-the-employer.
26	(c) A	charge of prohibited practice may be filed by any
27	THE employer,	employee organization, or any individual employee
	THE CHARGE OR CHA	ARGES SHALL BE FILED WITH THE PERMANENT UMPIRE, WITH COPIES
	TO THE PARTY ALLE	EGED TO HAVE COMMITTED A PROHIBITED PRACTICE.
28	All charges sh	all CONTAIN A STATEMENT OF FACTS SUFFICIENT TO
29	ENABLE THE PER	MANENT UMPIRE TO INVESTIGATE THE CHARGE be-sup-
30	ported-by-the-	charging party. The Permanent Umpire may request
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withdrawal of and, if necessary, summarily dismiss charges if they are insufficiently supported in fact or in law to warrant a hearing—however. The Permanent Umpire shall have authority to maintain such independent investigation as the Permanent Umpire determines necessary and to develop rules and regulations therefore. If, UPON INVESTIGATION, the Permanent Umpire finds that a charge is sufficiently supported to raise an issue of fact or law, the Permanent Umpire shall hold a hearing on such charge upon notification to the parties. In any hearing, charging parties shall present evidence in support of the charges and the PARTY OR parties charged shall have the right to file an answer to the charges, to appear in person or otherwise and to present evidence in defense of the charges.

(d) If the Permanent Umpire determines that the person charged has committed a prohibited practice, the Permanent Umpire shall make findings of fact and conclusions of law and shall be $\operatorname{\mathfrak{C}\!\mathit{mpowered}}$ to issue an order requiring the person charged to cease and desist from the prohibited practice and to take such affirmative action as will remedy the violation(s) of this Article. Remedies of the Permanent Umpire may include, but shall not be limited to, REINSTATING FMPLOYFFS WITH OR WITH-OUT BACK PAY, MAKING EMPLOYEES WHOLE FOR ANY LOSS RFLATING TO COUNTY EMPLOYMENT SUFFERED AS A RESULT OF ANY PROHIPITED PRACTICE, orders-withdrawing-certification, withdrawing or suspending the employee organization's authority to negotiate or continue membership dues deductions, or agency shop benefits, -withdrawing, -suspending, -or -reinstating with-or-without back-pay-the employment-or-tenure-of-individual employees. If the Permanent Umpire finds that the party or



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parties charged have not committed any prohibited practices,
the Permanent Umpire shall make findings of fact and conclusions
of law and issue an order dismissing the charges.

(e) The Permanent Umpire shall not receive or entertain
charges based upon an alleged prohibited practice occurring
more than four-(4) SIX (6) months prior to the filing of the

Sec. 33-83. <u>USB-OP-OPPICIAL-TIMP</u>.

Golicitation-of-membership-or-dues-payments,-or-other internal-business-of-employee-organisations-shall-be-conducted during-the-non-duty-hours-of-the-employee-involved,---Employees who-represent,-or-act-on-behalf-of-a-certified-representative, shall-not-be-on-paid-working-time-when-bargaining-collectively with-the-public-employer-or-when-adjusting-grievances.

EXPRESSION OF VIEWS.

THE EXPRESSION OF ANY VIEWS, ARGUMENT, OR OPINION, OR THE DISSEMINATION THEREOF, WHETHER ORALLY, IN WRITING OR OTHER-WISE SHALL NOT CONSTITUTE OR BE EVIDENCE OF A PROHIBITED PRACTICE UNDER ANY OF THE PROVISIONS OF THIS LAW NOR BE GROUNDS FOR INVALIDATING ANY ELECTION CONDUCTED UNDER THIS LAW, IF SUCH EXPRESSION OR DISSEMINATION CONTAINS NO THRE AT OF REPRISAL OR PROMISE OF BENEFIT.

Sec. 33-84. STRIKES AND LOCKOUTS.

(a) No employee or employee organization shall either directly or indirectly cause, instigate, encourage, condone or engage in any strike, nor the employer in any lockout. No employee or employee organization shall obstruct, impede, or restrict either directly or indirectly, any attempt to terminate a strike.

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T	(b) The employer shall not pay, reimotise, make whole,					
2	or otherwise compensate any employee for or during the period					
3	when said employee is directly or indirectly engaged in a					
4	strike, nor shall the employer thereafter compensate an					
5	employee who struck for wages or benefits lost during such					
6	strike.					
7						
8	(c) If an employee or employee organization shall					
9	violate the provisions of this section, the employer, AFTFR					
10	ADEQUATE NOTICE AND A FAIR HEARING BEFORE THE PERMANENT UMPIRE					
11	WHO FINDS THAT THE AFORESAID VIOLATIONS HAVE OCCURRED AND					
12	FINDS THAT may-take any and OR all of the following .					
	actions it-deems ARE necessary in the public interest, MAY1, SUBJECT TO THE LAW ENFORCEMENT OFFICER'S BILL OF RIGHTS, ARTICLE 27, SECTIONS 727, et seq., ANNOTACODE OF MARYLAND: (1) IMPOSE Imposition of disciplinary action, in-					
14	cluding DISMISSAL FROM termination-of employment					
15	of employees engaged in such conduct;					
16	(2) Termination-of TERMINATE OR SUSPEND employee					
17	organization's dues deduction privilege, if					
18	any;					
19	(3) Revocation of REVOKE THE certification CF and					
20	THE EMPLOYEE ORGANIZATION disqualification PISOUALIFY IT from participa-					
21	tion in representation elections for a period					
22	up to a maximum of two (2) years					
23	(d) Nothing contained herein shall prohibit an employer					
24	from seeking any remedy available in a court of competent					
25	jurisdiction.					
26	Sec. 33-85. EFFECT OF PRIOR FNACTMENTS.					
27	Nothing contained in this Article shall be construed					
28	to repeal any law, executive orders, legislation, rules or					
29	regulations adopted by the County and any department or					
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agency thereof not inconsistent with the provisions of this 1 Article. 2 Sec. 4. Severability. 3 The provisions of this Act are severable, and if any provision, sentence, clause, section, word or part thereof 5 is held illegal, invalid or unconstitutional or inapplicable 6 to any person or circumstances, such illegality, invalidity, 7 unconstitutionality, or inapplicability shall not affect or 8 impair any of the remaining provisions, sentences, clauses, 9 sections, words or parts of the Act or their application to 10 other persons or circumstances. It is hereby declared to be 11 the legislative intent that this Act would have been adopted 12 if such illegal, invalid or unconstitutional provision, 13 sentence, clause, section, word or part had not been included 14 therein, and if the person or circumstances to which the Act 15 or any part thereof is inapplicable had been specifically 16 exempted therefrom. 17 Sec. 5. Effective Date. 18 This Act shall take effect on the 91st day following 19 the date on which it becomes law. 20 21 APPROVED: 22 23 PRESIDENT, COUNTY COUNCIL DATE 24 25 COUNTY EXECUTIVE PATE 26 27 ATTEST: 28 29 SECRETARY FOR COUNTY COUNCIL DATE 30 31 32 33